

# U.S. Voting Systems: Issues and Opinions

**Dave Eckhardt**

**Computer Science**

**Carnegie Mellon University**

# About me



## Academic

- Teach Computer Science at Carnegie Mellon University
  - Operating Systems, Computer Networks

## Elections

- “Judge of Elections” since 1997
  - Oversee operations at one polling place (~800 voters)
  - Supervise 4 poll workers and 1 deputy constable

## VoteAllegheny

- Non-partisan volunteer election-integrity organization
- Observe elections according to state law
- Report to public and make suggestions to officials
- [VoteAllegheny.org](http://VoteAllegheny.org)

# Disclaimer

## **Today: “Talking about voting equipment”**

- Machines, processes, threats, solutions

## **Not really: “talking about voting approaches”**

- Rules for candidates, parties, winning conditions, ...
- Different for each country, state, city, ...

## **Not: “talking politics”**

- *My* politics are unusual –would take too long to explain!

# Outline

**What is voting?**

**Why is voting hard?**

**System criteria**

**Deployed systems**

**“What could possibly go wrong?”**

**Ingredients for voter trust**

**Conclusions**

# What is Voting?

**“Ostrakon” (Ancient Greece)**

**“Town meeting”**

**“Australian ballot”**



Image credit: Roger Dunkle, Brooklyn College  
<http://dephome.brooklyn.cuny.edu>

State	State
State Treasurer Vote for one	State Representative 55th District Vote for one
<input type="radio"/> Allen Alley Republican	<input type="radio"/> George Gilman Republican
<input type="radio"/> Michael Marsh Constitution	<input type="radio"/> Write-in
<input type="radio"/> Ben Westlund Democrat	
<input type="radio"/> Write-in	County
Attorney General Vote for one	Jackson County Commissioner, Pos. 2 Vote for one
<input type="radio"/> John R Kroger Democrat	<input type="radio"/> Dennis C W Smith Republican
<input type="radio"/> J Ashlee Albies Working Families	<input type="radio"/> Jim Olney Democrat
<input type="radio"/> Walter F (Walt) Brown Pacific Green	<input type="radio"/> Write-in
<input type="radio"/> James E Leuenberger Constitution	
<input type="radio"/> Write-in	Sample Ballot - General Election Jackson County, OR-November 4, 2008



Image credit: Town of Chebeague Island  
<http://www.chebeague.org>

# Why is voting hard?

## **“How hard is 'plus one'?”**

- Each vote is inherently digital (yes/no)
- Votes are combined by addition (a simple operation!)

## **Surely this is simple to automate?**

# Example: U.S.

## Primary election vs. general election?

- Primary: each party internally chooses a candidate for each office
  - 2008 Democrats: Obama, Clinton, Edwards, ...
  - 2008 Republicans: McCain, Huckabee, Romney, ...
- General election: officeholder chosen from among parties

## “Choose N” races

- School board: “select no more than 4”

## “At large” races

- 13 County Council members chosen by region
- 2 more members chosen by all voters in the county

# Example: Pittsburgh, PA

## Ballots have many races

- U.S.: President, House Representative, Senator
- State: Governor, Attorney General, Treasurer, State Representative, State Senator, Judge
- County: Council member, Executive, Sheriff, Judge
- School board: 9 members (5/4, 4 years)
- City: Mayor, Council member
- Polling place: Judge of Elections, Inspector

## “Party lever”, “Write-in voting”, “Split district”, ...

- Presenting ballots to voters is somewhat complicated!
- Tallying votes is harder than “+1”!



# System Criteria

## **Usability**

**Accurate recording**

**Durable recording**

**Anonymous voting**

**Fair ballots**

**Authorized voters only**

**Voter trust**

# System Criteria

## Usability

- “Voters select the candidates they intend to select”
- Not easy!
  - Elderly voters fear computers
    - » “Young man, I have never used an ATM or a VCR!”
  - Directions may be confusing
  - Multiple-language support may be necessary
- “Accessibility”
  - Blind voters
  - Voters who can't use their hands

# System Criteria

## Accurate recording

- Sensing (touch screen or paper scanner)
- Tallying (adding this voter's choices to others)

## Durable recording

- Votes must not be lost (in transport, bad memory card, flood, ...)

# System Criteria

## Anonymous voting

- Protect the voter
  - Company boss doesn't know how you voted
  - Union leader doesn't know how you voted
  - Your father doesn't know how you voted
- Restrict the voter (protect all *other* voters)
  - Impossible to sell your vote (exchange proof for money)

## Fair ballots

- Candidates at top of ballot often get more votes
- “Ballot rotation”: candidate order different at each polling place

# System Criteria

## Authorized voters only

- During election: poll workers must be honest
- Before/during/after: extra votes must not enter the system
  - Locks and/or tamper detection

## Voter trust 😊

- Goal: my vote is secret from others
- Goal: others' votes are secret from me
- Goal: we all believe the final total
  - No lost/extra/tampered votes
  - No counting errors
- This is hard!

# System Ingredients and Sources

## **“Cognitive psychology” / CHI / HCI**

- Usability

## **“Security”**

- Confidentiality
- Authorization
- Durability
- Integrity (“tamper-proof”)
- Randomness

## **“Code verification”**

- Accuracy

# Deployed systems

**Hand-written paper ballots**

**Candidate-printed paper ballots**

**“Australian ballot”**

**“Lever” machines**

**Punched cards**

**Optically-scanned paper ballots**

**DRE (“Direct Recording Electronic”)**

# Deployed systems

## Hand-written paper ballots

- Voter writes names on paper, deposits paper in box
- Counted by hand

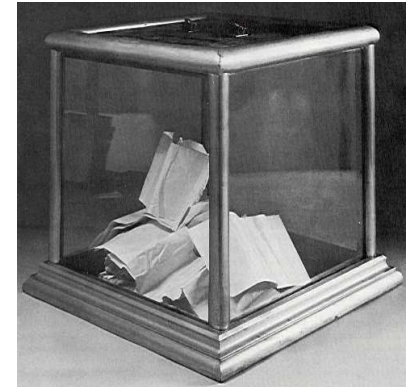


Image credit: Maryland State Archive  
<http://www.msa.md.gov>

## Candidate-printed paper ballots

- Candidates “helpfully” pre-print ballots for voters to use
  - Especially “helpful”: colored paper makes votes public!
- Many ballots are printed... maybe many are “stuffed” into the ballot box...

## “Australian ballot”

- Government-printed ballots, uniform for anonymity
- Quantity is limited and tracked (no “stuffing” –we hope!)



# Deployed systems

## “Lever” machines (1892!!)

- Automatically reject overvotes
- Machine locks after each vote
- Tallying is automatic
- System is “open” (to any mechanic)
- Safety system stops voter from casting vote unless at least one lever is flipped
  - This requires a global “OR gate” for the whole machine!
- But: gears can jam, or be jammed



Image credit: Prendergast Library  
<http://www.prendergastlibrary.org/jamestown/avm.htm>



Image credit: Prendergast Library  
<http://www.prendergastlibrary.org/jamestown/avm.htm>

# Deployed systems

## Punched cards (~1960)

- Adaptation of IBM computer cards
- Voting station aligns holes with pages of a “book”
- Each page exposes one column and labels each candidate's hole
- Voter punches out paper “chad” from card
- Cards processed by a high-speed scanner at election HQ

Image credit: Doug Jones, University of Iowa  
<http://www.cs.uiowa.edu/~jones>

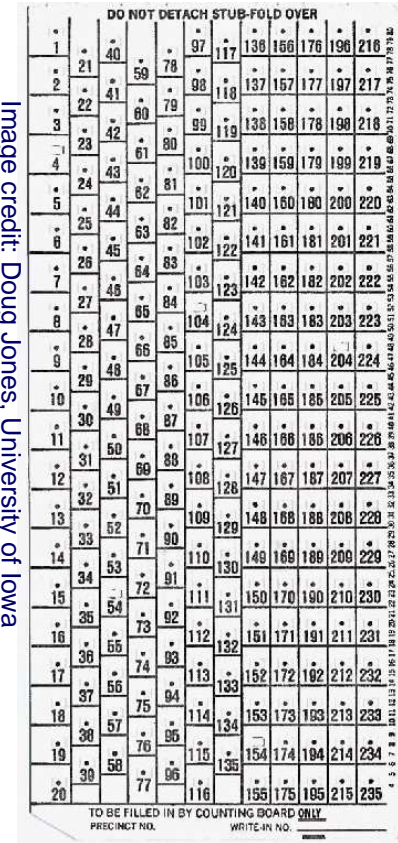


Image credit: State of Michigan  
<http://www.michigan.gov/mikids>

# Deployed systems

## Optically-scanned paper ballots

- Voter uses a pen to draw a line or fill in a bubble
- A “ballot marker” machine makes marks for blind voters, voters who can't hold a pen
- Ballot scanning
  - “central count” - ballot boxes taken to high-speed scanner at election HQ
  - “precinct count” - small scanner at each polling place, prints totals at end of election

**OFFICIAL BALLOT**  
Random County, Somestate

INSTRUCTIONS: To vote for a candidate, connect the arrow pointing to your candidate's name.

**PRESIDENT (vote for one)**

☒ G. Washington

☐ A. Lincoln

☐ (write in)

**U.S. CONGRESS (vote for one)**

☒ S. Rayburn

☒ J.G. Cannon

☒ N. Longworth

☐ (write in)

Image credit: Doug Jones, University of Iowa  
<http://www.cs.uiowa.edu/~jones>

PARTISAN OFFICES		COMMISSIONER OF INSURANCE (You may vote for ONE)	
<b>US SENATE</b> (You may vote for ONE)		<input type="radio"/> Wayne Goodwin DEMOCRAT	
<input type="radio"/> Kay Hagan DEMOCRAT		<input type="radio"/> John Odom REPUBLICAN	
<input type="radio"/> Elizabeth Dole REPUBLICAN		<input type="radio"/> Mark McMains LIBERTARIAN	
<input type="radio"/> Christopher Cole LIBERTARIAN		<input type="radio"/> Write-in	
<input type="radio"/> Write-in		<b>COMMISSIONER OF LABOR</b> (You may vote for ONE)	
<b>US HOUSE OF REPRESENTATIVES DISTRICT 4</b> (You may vote for ONE)		<input type="radio"/> Mary Fant Donnan DEMOCRAT	
<input type="radio"/> David Price DEMOCRAT		<input type="radio"/> Cherie Berry REPUBLICAN	
<input type="radio"/> William (B.J.) Lawson REPUBLICAN			

Image credit: Brennan Center for Justice  
<http://www.brennancenter.org>

# Deployed systems

## DRE (“Direct Recording Electronic”)

- Voter uses touch screen, button matrix, or wheel to indicate choices
- System rejects overvotes, warns of undervotes
- Accessibility
  - “Audio ballot” for blind voters
  - Multiple ballot languages possible
- Tallying is automatic
- Results returned to HQ on memory cards, plus paper print-out



Image credit: Election Systems & Software  
<http://www.essvote.com>

# Procurement

## **Nationwide standards for accuracy and security**

- Tested by certified testing companies

## **State-level testing for state rules and needs**

- Some states speak one language, others don't

## **County-level purchasing from a state list of systems**

- Some counties have many people per polling place, some have few...

## **Deployed systems have received trust from three levels of government**

# How well do they work?

## System Criteria

- Usability
- Accurate recording
- Durable recording
- Anonymous voting
- Fair ballots
- Authorized voters only
- Voter trust

**“What could possibly go wrong?”**

# Usability

## Criterion

- “Voters select the candidates they intend to select”

## 2000 presidential election

- Palm Beach County, Florida
- It seems very likely that thousands of people mis-voted for president because of bad ballot layout
  - Maybe 4,000 people punched the wrong presidential hole
  - 19,000 people punched two presidential holes
  - The state was won by ~500 votes
    - » There was other noise in the Florida election system, but this one issue was very significant
- The same mistake happened in Palm Beach in 1996 (in the opposite direction)



# Usability - “Butterfly Ballot”

OFFICIAL BALLOT, GENERAL ELECTION  
PALM BEACH COUNTY, FLORIDA  
NOVEMBER 7, 2000

OFFICIAL BALLOT, GENERAL ELECTION  
PALM BEACH COUNTY, FLORIDA  
NOVEMBER 7, 2000

ELECTORS FOR PRESIDENT AND VICE PRESIDENT  (A vote for the candidates will actually be a vote for their electors.)  (Vote for Group)						
(REPUBLICAN)	GEORGE W. BUSH PRESIDENT DICK CHENEY VICE PRESIDENT	3	➔			
(DEMOCRATIC)	AL GORE PRESIDENT JOE LIEBERMAN VICE PRESIDENT	5	➔		➔ 4	(REFORM) PAT BUCHANAN PRESIDENT EZOLA FOSTER VICE PRESIDENT
(LIBERTARIAN)	HARRY BROWNE PRESIDENT ART OLIVIER VICE PRESIDENT	7	➔		➔ 6	(SOCIALIST) DAVID McREYNOLDS PRESIDENT MARY CAL HOLLIS VICE PRESIDENT
(GREEN)	RALPH NADER PRESIDENT WINONA LaDUKE VICE PRESIDENT	9	➔		➔ 8	(CONSTITUTION) HOWARD PHILLIPS PRESIDENT J. CURTIS FRAZIER VICE PRESIDENT
(SOCIALIST WORKERS)	JAMES HARRIS PRESIDENT MARGARET TROWE VICE PRESIDENT	11	➔		➔ 10	(WORKERS WORLD) MONICA MOOREHEAD PRESIDENT GLORIA La RIVA VICE PRESIDENT
(NATURAL LAW)	JOHN HAGELIN PRESIDENT NAT GOLDHABER VICE PRESIDENT	13	➔			WRITE-IN CANDIDATE To vote for a write-in candidate, follow the directions on the long stub of your ballot card.

Image credit: Brennan Center for Justice  
<http://www.brennancenter.org>



# Usability

## Criterion

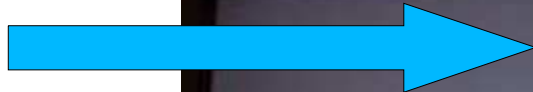
- “Voters select the candidates they intend to select”

## 2006 election for U.S. House Representative, FL-13

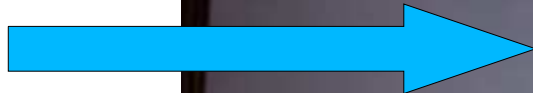
- Sarasota County
- Apparently, thousands of people who voted for smaller races “forgot” to cast a vote for U.S. House Representative
  - Unlikely (it was a “hot” race)
  - “Undervote” rate of ~13% (2% is “normal”)
- Leading theory: bad ballot layout on an iVotronic touch-screen voting machine

# Screen 1

“Junk”



U.S. Senator



OFFICIAL GENERAL ELECTION BALLOT  
SARASOTA COUNTY, FLORIDA  
NOVEMBER 7, 2006

UNITED STATES SENATOR  
**CONGRESSIONAL**  
UNITED STATES SENATOR  
(Vote for One)

Katherine Harris	REP	<input type="checkbox"/>
Bill Nelson	DEM	<input type="checkbox"/>
Floyd Roy Frazier	REP	<input type="checkbox"/>
Delinda Bush	REP	<input type="checkbox"/>
Brian Moore	REP	<input type="checkbox"/>
Ray Turner	REP	<input type="checkbox"/>
Write-In		<input type="checkbox"/>

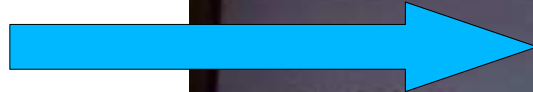
Page 1 of 15  
Polls Closed: 1

Next Page

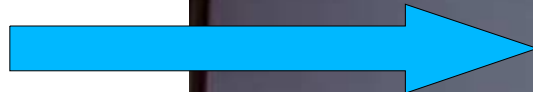
Image credit: SAIT Report

## Screen 2

“Junk”??



Governor



U.S. REPRESENTATIVE IN CONGRESS 13TH CONGRESSIONAL DISTRICT (Vote for One)		
Bern Buchanan	RET	<input type="checkbox"/>
Christine Jennings	REP	<input type="checkbox"/>

GOVERNOR AND LIEUTENANT GOVERNOR STATE GOVERNOR AND LIEUTENANT GOVERNOR (Vote for One)		
Charlie Crist	RET	<input type="checkbox"/>
Jeff Kottkamp	REP	<input type="checkbox"/>
Jim Davis	REP	<input type="checkbox"/>
Baryl L. Jones	REP	<input type="checkbox"/>
Max Linn	REP	<input type="checkbox"/>
Tom Macklin	REP	<input type="checkbox"/>
Richard Paul Dembinsky	REP	<input type="checkbox"/>
Dr. Joe Smith	REP	<input type="checkbox"/>
John Wayne Smith	REP	<input type="checkbox"/>
James J. Kearney	REP	<input type="checkbox"/>
Karl C.C. Behn	REP	<input type="checkbox"/>
Carol Castagnero		<input type="checkbox"/>
Write-In		<input type="checkbox"/>

Previous Page	Page 2 of 15 Public Count: 1	Next Page
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Image credit: SAIT Report

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# Accurate recording

## Do optical scanners scan accurately?

- We hope so!
  - (But we don't usually check.)

## Do voters check touch-screen machine selections?

- “Entire races can be added or removed from ballots and [voters'] candidate selections can be flipped *and the majority of users do not notice*” –Everett Ph.D. dissertation

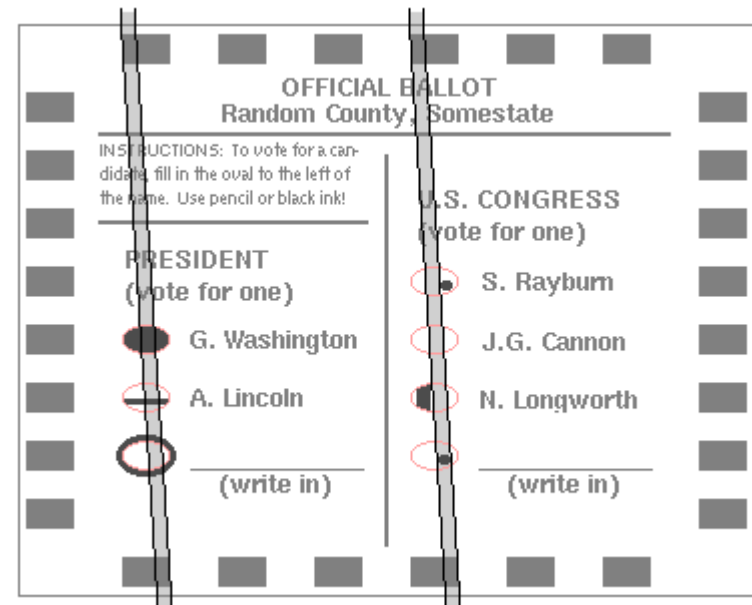


Image credit: Doug Jones, University of Iowa  
<http://www.cs.uiowa.edu/~jones>

# Durable recording

## Criterion

- “Votes must not be lost ...”

## 2004 election for Commissioner of Agriculture in North Carolina

- Election was “won” by a margin of 1,412 votes
- One Unilect Patriot voting machine, in Carteret County, lost 4,438 votes
  - The machine was programmed to store 3,005 votes
  - The machine was *not* programmed to stop “accepting” votes when it was full!
- After months of arguing in court, one candidate withdrew

# Anonymous voting

## Criterion

- Nobody knows a voter's choices

## But...

- In 2006 in the Netherlands, citizens discovered that Nedap ES3B voting machines leak radio signals indicating which choices a voter makes!

# Fair ballots

## Criterion

- No candidate is “at the top of the ballot” in all polling places

## Approach

- “Ballot rotation” –rearrangement of candidates in each polling place
- Voting machines internally record votes per *ballot position*, not actual names. Names are associated later.

## But...

- 2006, Pottawattamie County, Iowa: a tabulation programming error mis-assigned votes, requiring a hand count of paper ballots

# Authorized voters only

## One vote per voter, please!

- Since the days of lever machines (1890's), voting machines “lock” after each voter
- Poll worker activates machine for next voter
- Sequoia “Edge II” machine activated by a smart card

## But...

- Edge II *also* had a yellow “manual activation” button on the back... within reach of voters!



# Authorized voters only

## No pre-election/post-election tampering, please!

- When a voting machine is not in use, it should remain locked and accept no votes
- It should also not accept “delete all votes”, “upload new firmware”, etc.

## But...

- ES&S iVotronic can be controlled by a “factory-test” key
  - Useful for resetting lost passwords, etc.
- Unfortunately, this “factory-test” key is not hard to simulate...

# iVotronic password reset

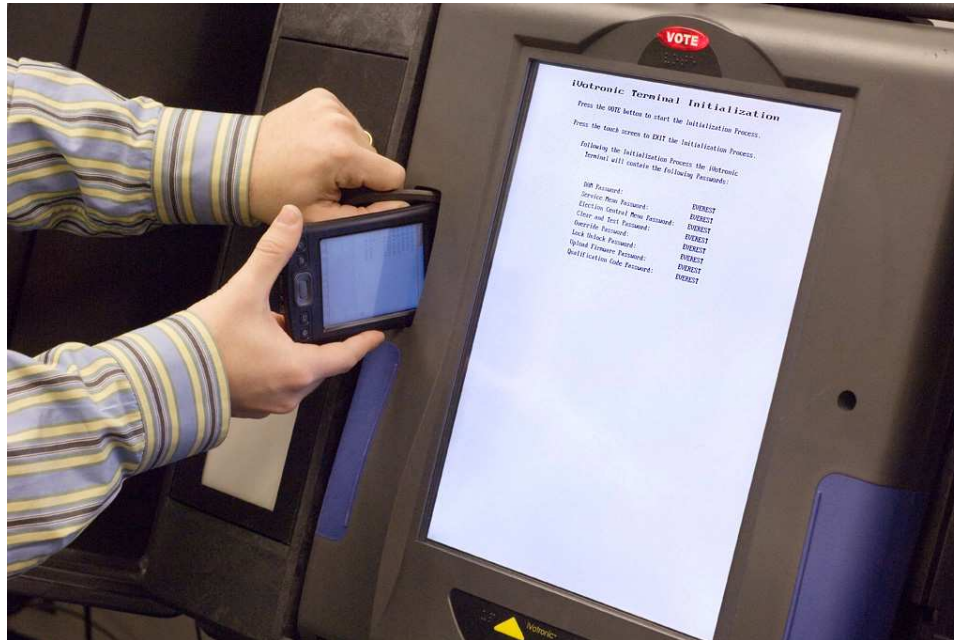


Figure 7.1: A PEB emulator running on a Palm Pilot simulates an initialization PEB during an open election, resetting all terminal passwords to “EVEREST”.

Photo and caption drawn from “EVEREST: Evaluation and Validation of Election-Related Equipment, Standards, and Testing,” retrieved from <http://www.sos.state.oh.us/SOS/upload/everest/14-AcademicFinalEVERESTReport.pdf>

# Authorized voters only

## Diebold AccuVote-TS had “some password problems”

- Machines had 4-character passwords
- Actually, every character was a digit (0-9)
- Actually, all machines in the country had *the same* password!
- The global master password was easy to guess
- 1111
- Actually, you didn't need the password to compromise the machine...

# Authorized voters only

## Diebold AccuVote-TS had “some access problems”

- Machine controlled by code on a memory card
- Memory card door locked with a key
- Actually, CS graduate students were able to pick the lock very quickly
- Actually, most TS-x machines sold used *exactly the same* key
- Actually, the Diebold web site showed a picture of the key
- Actually, somebody printed out the picture and made a working key
- Actually, the key is *exactly the same* as many hotel mini-bar refrigerators use...maybe you already have one!

# Voting-machine tampering

**Many problems have been found in many machines**

Buffer overflow

Short passwords

Nationwide passwords

Nationwide encryption keys

“Access logs” that forget security events

Back doors      Viral propagation between machines

Encryption without signatures

“Output format code” which can steal votes

**Do we think we've found *all* of these problems?**

# Voter trust

## Can we trust our voting system?

- Wrong question!

## *What kind* of trust can we have?

- “The system never breaks”
  - This is a *very difficult* thing to believe
- “When the system breaks, we will probably catch it”
  - This is more achievable
  - But it requires more work

# Ingredients for voter trust

## Ideally the voter can **see** that the vote is recorded

- Voters can't see transistors
- Voters **can** see ink on paper
- If “the numbers are wrong”, paper is a reliable indicator:
  - Ballot layout problem?
  - Scanning/counting error?
  - Even some tampering is detectable
- Should a machine help voters mark the paper?

## Totals should be generated and publicized close to the voter

- “Precinct count” scanners better than “central count”

## Multi-party cross-checks (**automatic** hand counts)

# Conclusions

**Voting is a hard problem after all!**

## **Opportunities for Computer Science**

- Be careful! Don't break an election and shame CS!
- Threat model (system view)
- HCI –what works for real voters?
- Auditing protocols
- Provable code –could we *prove* a tabulation system or a voting machine correct?
- Cryptographic “your vote was counted” proofs?
  - Can voters really believe this?
  - Will they really run the protocol?



# Further reading

## Tracy Campbell, Deliver the Vote

### “EVEREST report”

- “EVEREST: Evaluation and Validation of Election-Related Equipment, Standards, and Testing”,

<http://www.sos.state.oh.us/SOS/upload/everest/14-AcademicFinalEVERESTReport.pdf>

### “SALT report”

- Yasinsac et al., Software Review and Security Analysis of the ES&S iVotronic 8.0.1.2 Voting Machine Firmware

## Sarah P. Everett

- The Usability of Electronic Voting Machines and How Votes Can Be Changed Without Detection

# Further reading

## **Doug Jones, “Voting and Elections”**

- <http://www.cs.uiowa.edu/~jones/>

## **David Morrill, “Unilect vote device causes uproar”**

- Oakland Tribune, 24 November 2004

## **Chris Bagley, “Vote machine buttons ignite controversy”**

- North County Times - Californian, 3 November 2006

## **Security Analysis of the Diebold AccuVote-TS Voting Machine**

- Ariel Feldman, J. Alex Halderman, and Edward W. Felten

# Further reading

## **Diebold Shows How to Make Your Own Voting Machine Key**

- J. Alex Halderman

## **"Hotel Minibar" Keys Open Diebold Voting Machines**

- Ed Felten

## **EDRI.org, "European e-voting machines cracked by Dutch group"**

## **"Voting computer tempest attack" (YouTube)**

# “Vote by mail”?

<b>Usability</b>	✓
<b>Accurate</b>	✓
<b>Durable</b>	?
<b>Anonymous</b>	X
<b>Fair ballots</b>	✓
<b>Authorized</b>	?
<b>Voter trust</b>	??

Overvote protection?

Lost in mail?

Did somebody “help”?

Who filled it out?

# “Internet voting”?

<b>Usability</b>	<b>?</b>
<b>Accurate</b>	<b>?</b>
<b>Durable</b>	<b>?</b>
<b>Anonymous</b>	<b>X</b>
<b>Fair ballots</b>	<b>✓</b>
<b>Authorized</b>	<b>?</b>
<b>Voter trust</b>	<b>???</b>

(browser formatting?)

(client cracked?)

(server cracked?)

Did somebody “help”?

Who filled it out?